



District Council of Cooper Pedy

Hardship Policy for Electricity Customers

October 2017

Purpose

1. District Council of Coober Pedy is committed to assisting residential customers of Electricity, which are experiencing financial hardship, to manage their payments in a manner that best suits the customer, and ensuring they, remain connected to an electricity retail service.
2. The purpose of this policy is to identify residential customers who are experiencing payment difficulties due to hardship, and assist those customers to better manage their bills on an ongoing basis.
3. This policy sets out:
 - processes to identify residential customers experiencing payment difficulties due to hardship, including identification by us, self-identification by a residential customer, identification by an accredited financial counsellor, or welfare agency, and
 - An outline of a range of processes or programs that we will use, or apply, to assist our customers who have been identified as experiencing payment difficulties.

Background

4. This policy is based on the customer hardship policy for minor and intermediate retailers, made by the Minister for Communities and Social Inclusion, pursuant to the *Electricity Act 1996*, under a delegation by the Minister for Electricity, with modification. The modifications contained in this policy have been approved by the Essential Services Commission of South Australia.

Definitions and interpretation

5. In this policy:

In South Australia, **accredited financial counsellor** means a person who holds a Diploma of Community Services (Financial Counselling), and who has worked at least 12 months as a financial counsellor under the supervision of the South Australian Financial Counsellors Association

connection means an agreed point of supply at which a **customer** receives a **retail service** from a supplier

Consumer means a person supplied with **electricity retail services** as a **consumer** or user of those services (as defined in the *Electricity Act 1996* (Note: you may be a consumer by virtue of being a council ratepayer)

customer means a person who owns land and /or are approved tenants in relation to which an **electricity retail service** is provided and includes:

- where the context requires, a person seeking the provision of a **electricity retail service**, and
- in prescribed circumstances, a person supplied with **electricity retail services** as a **consumer** or user of those services (without limiting the application of this definition to owners of land), and
- a person of a class declared by the **regulations** to be **customers**

(As defined in the *Electricity Act 1996* (Note: you may be a **customer** by virtue of being a council ratepayer)

customer hardship policy means this **policy** for **electricity retailers**, which has been adopted by District Council of Coober Pedy, in accordance with the *Electricity Act 1996*.

retail service means a service constituted by the sale and supply of electricity to a person for use (and not for resale)

financial counsellor means **accredited financial counsellor**

financial hardship means a circumstance of experiencing a lack of financial means, which may be either ongoing or temporary, but does not include circumstances where a person chooses not to meet a liability for an unpaid debt

hardship means **financial hardship**

hardship customer means a **residential customer** who has been identified under, accepted into, or is eligible for assistance under **our hardship program**

hardship program means an agreement between **us** and a **hardship customer** for payment of outstanding sums due for **electricity retail services**

life support equipment means

- an oxygen concentrator, an intermittent peritoneal dialysis machine, a kidney dialysis machine, a chronic positive airways pressure respirator, crigler najjar phototherapy equipment, a ventilator for life support and
- in relation to a particular customer, any other equipment that a registered medical practitioner certifies is required for a person residing at the customers premises for life support

our, us, we means District Council of Coober Pedy

policy means this **customer hardship policy**

regulations means conditions under the Exemption by the Minister for Mineral Resources and Energy and regulations under the *Electricity Act 1996*

Residential customer means a **customer** or **consumer** who is supplied with **retail services** for use at residential premises (as defined in the *Electricity Act 1996* (Note: you may be a **residential customer** by virtue of being a council ratepayer)

electricity retail service means a service constituted by:

- the sale and supply of **electricity** to a person for use (and not for resale other than in prescribed circumstances
- **Retailer** means the holder of a licence issued by the Essential Services Commission of South Australia under the *Electricity Act 1996*

Identifying residential customers experiencing financial hardship

6. A residential customer experiencing financial hardship is someone who is identified by themselves, by us, by an accredited financial counsellor, or by a welfare agency as having the intention, but not the financial capacity, to make required payments in accordance with our payment terms.
7. There are two types of financial hardship: ongoing and temporary. Depending on the type of hardship being experienced, hardship customers will have different needs and will require different solutions.
8. Residential customers that are identified as experiencing ongoing hardship are generally those on low or fixed incomes. These customers may require ongoing assistance.
9. Residential customers that may be identified as experiencing temporary hardship are those that have experienced a short-term change in circumstances, such as serious illness, disability or death in the family, loss or change in income, separation, divorce or other family crisis, a loss arising from an accident, or some other temporary financial difficulty. These customers generally require flexibility and temporary assistance, such as an extension of time to pay or an alternative payment arrangement.
10. The extent of hardship will be determined by either our assessment process or by an external body, such as an accredited financial counsellor.

11. Where we assess a residential customer's eligibility for hardship assistance, we will consider indicators including (but not limited to) whether:
- the customer is on a Centrelink income and holds a Pensioner Concession Card or holds a Centrelink Low Income Health Care Card
 - the customer is eligible for a South Australian Government concession
 - the customer has been referred by an accredited financial counsellor or welfare agency
 - the customer advises they have previously applied for emergency relief (irrespective of whether or not their application was successful)
 - the customer's payment history indicates that they have had difficulty meeting their retail services bills in the past
 - the customer, through self-assessment, has identified their position regarding their ability to pay.

Assisting residential customers who are experiencing financial hardship

12. We will inform a residential customer of this customer hardship policy where:
- it appears to us that non-payment of a bill for retail services is due to the customer experiencing payment difficulties due to hardship, or
13. Where a residential customer has been identified as experiencing financial hardship, we will offer the customer, as soon as is reasonably practicable, flexible and frequent payment options that have regard to the hardship customer's usage, capacity to pay and current financial situation. These options will include the following:
- an interest and fee free payment plan which complies with clauses 27 to 32,
 - Centrelink's Centrepay service, or
 - other arrangement, under which the customer is given more time to pay a bill or to pay in arrears (including any disconnection or restriction charges),
- recognising that some residential customers have a short-term financial hardship issue which may be resolved in the near to medium-term, where others may require a different type of assistance for ongoing financial issues.
14. We will not charge a residential customer a reconnection charge while the customer is experiencing financial hardship and should have been identified as eligible for this customer hardship policy, so long as the customer agrees to participate in our hardship program, upon reconnection. When the customer returns to normal Bi monthly billing a Connection of fee of \$40 will then be charged to their account.
15. Once the
16. We will engage in discussion with the hardship customer to determine a realistic payment option in line with the customer's capacity to pay.
17. We will work with a hardship customer's financial counsellor to determine the payment arrangement and instalment amount that best suits the customer and their individual circumstances.
18. Where a hardship customer's circumstances change, we will work with the customer, and their financial counsellor, to re-negotiate their payment arrangement.
19. We will not require a hardship customer to provide a security deposit during the time of financial hardship. When the customer returns to normal Bi monthly billing a Bond of \$325 will then be charged to their account.

20. We will not restrict a hardship customer's retail services if:
- the customer has agreed to a payment arrangement and continues to adhere to the terms of that arrangement, or
 - we have failed to comply with the requirements of this customer hardship policy, or
 - a person who requires use of **life support equipment** resides at the premises.
21. We will also offer the hardship customer:
- where appropriate, information about the right to have a bill redirected to a third person, as long as that third person consents in writing to that redirection
 - information about, and referral to, Commonwealth and South Australian Government concessions, rebates, grants and assistance programs
 - to assist with budgeting for the forecasted consumption by Billing their account each month to ensure the account is paid in full before the next month's billing cycle.
 - information about, and referral to, accredited financial and other relevant counselling and support services, particularly where a customer that is identified as experiencing ongoing financial hardship.
22. Where a hardship customer requests information or a redirection of their bills, we will provide that information or redirection free of charge.
23. We will provide information to the hardship customer on how to reduce usage and improve Electricity and Water efficiency, which may include referral to relevant government Electricity and Water efficiency programs. This will be provided at no charge to the customer.
24. We will explain to the hardship customer how and when the customer will be returned to regular billing cycles (and collection), after they have successfully completed the hardship program.
25. We will also explain to the hardship customer that they will be removed from our hardship program, and be returned to our standard collection cycles, including debt recovery, should they cease to make payments according to the agreed payment arrangement or fail to contact us for a period of greater than 30 days.
26. We will not take any action to remove a customer from our hardship program until we have sent the customer a written notice, allowing them 10 working days from the date of the notice to contact us to re-negotiate their re-entry into the program.

Retail services provided by Councils

27. Council charges are made up of electricity retail services (as defined in this policy) and non-retail services, for example refuse collection and parks and playgrounds.
28. If you are a residential customer in receipt of an electricity retail service provided by a council and you are experiencing financial hardship, then only the retail service element of the council charges will be subject to the terms of this hardship policy. All or any other sums that are due to the council for rates or non-retail services will be dealt with under the council's existing hardship policies. The Council may use its discretion to apply this hardship policy to other sums due.

Payment plans

29. Our payment plan for a hardship customer will be established having regard to:
- the customer’s capacity to pay and current financial situation
 - any arrears owing by the customer, and
 - the customer’s expected usage needs over the following 12 month period.
30. The payment plan will also include an offer for the hardship customer to pay for their retail services in advance or in arrears by instalment payments at a frequency agreed with the customer (e.g. weekly, fortnightly, monthly or as otherwise agreed with the customer).
31. Where a payment plan is offered to a hardship customer, we will inform the customer in writing, within 10 business days of an agreement being reached, of:
- the duration of the plan
 - the amount of each instalment payable under the plan, the frequency of instalments and the date by which each instalment must be paid
 - if the customer is in arrears – the number of instalments to pay the arrears, and
 - if the customer is to pay in advance – the basis on which instalments are calculated.
32. Where a hardship customer is seeking assistance in accordance with this policy, but has failed to fulfil their obligations under an existing hardship arrangement, we will require them to sign up for direct debit deductions or Centrepay (where available).

Debt recovery

33. We will suspend debt recovery processes while negotiating a suitable payment arrangement with a hardship customer.
34. We will not engage in legal action or commence proceedings for the recovery of a debt relating to a retail service for a hardship customer if:
- the customer has agreed to a payment arrangement and continues to adhere to the terms of that arrangement, or
 - we have failed to comply with the requirements of this customer hardship policy.

Rights of residential customers experiencing financial hardship

35. Every residential customer experiencing financial hardship has the right to:
- Be treated respectfully on a case-by-case basis, and have their circumstances kept confidential.
 - Receive information about alternative payment arrangements, this customer hardship policy, and government concessions, rebates, grants and assistance programs.
 - Negotiate an amount they can afford to pay on a payment plan or other payment arrangement.
 - Consider various payment methods, and receive written confirmation of the agreed payment arrangement within 10 business days.
 - Renegotiate their payment arrangement if there is a change in their circumstances.
 - Receive information about free and independent, accredited financial counselling services.
 - Receive a language interpreter service at no cost to the customer.
 - Be shielded from legal action and additional debt recovery costs, whilst they continue to make payments according to an agreed payment arrangement.
 - Not have electricity retail services disconnected as long as they have agreed to a payment arrangement and continue to make payments according to an agreed plan.

General provisions

36. We will ensure residential customers have equitable access to this customer hardship policy, and that this policy is applied consistently.
37. We will ensure appropriate training of staff dealing with residential customers in hardship to enable them to treat customers with respect and without making value judgements. Training will also assist staff in the early identification of hardship customers, with establishing payment plans based on a hardship customer's capacity to pay, and include processes for referral to an accredited financial counsellor or welfare agency for assistance.
38. This customer hardship policy is available on our website: **www.cooberpedy.sa.gov.au**
39. We will also make a copy of this policy available to a customer, upon request, and at no charge to the customer, as soon as practicable following a request to do so.
40. This customer hardship policy does not limit or prevent us from waiving any fee, charge or amount of arrears for the provision of electricity retail services to customers who are experiencing financial hardship.

Confidentiality

41. Any information disclosed by a customer is confidential and will not be used for any purpose other than the assessment of an application for assistance.

Complaints handling

42. Details of our customer complaints and dispute resolution process are available at our website: **www.cooberpedy.sa.gov.au**. We will also make a copy of this process available to a residential customer, upon request, and at no charge to the customer.
43. A residential customer experiencing hardship has a right to have any complaint heard and addressed by us, and in the event that their complaint cannot be resolved, the right to escalate their complaint to the external dispute resolution body approved by the **Industry Ombudsman of South Australia**.